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TAGS: SNAR, CO

SUBJECT: NARCOTICS INTERDICTION - OTHER COSTS

REFERENCE: BOGOTA 8477

PASS JERRY MARTIN - USAID

1. DEPARTMENT AND AID CONCUR THAT CURRENT PROCEDURES TO DISBURSE OPERATING SUPPORT COSTS TO GOC AGENCIES APPEARS TIME CONSUMING AND INSERTS SUBSTANTIAL U.S. OVERSIGHT PRESENCE IN SITUATIONS WHERE WE WISH ENCOURAGE GOC AGENCIES UNDERTAKE OPERATIONS ON THEIR OWN INITIATIVE. WHILE ISSUE OF HOW OPERATIONAL SUPPORT COSTS SHOULD BE DISBURSED WILL BE DISCUSSED AT ARA NARCOTICS CONFERENCE AND LIMITED OFFICIAL USE

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DEFINITIVE GUIDELINES PROVIDED THEREAFTER, WE ARE CON-

SIDERING WORLD-WIDE ADOPTION OF PROCEDURES DESCRIBED BELOW.

2. DURING PROCESS OF NEGOTIATING PROJECT AGREEMENT,
MISSION AND HOST GOVERNMENT OFFICIALS SHOULD AGREE ON PURPOSE AND AMOUNT OF OPERATIONAL SUPPORT COSTS TO BE PROVIDED
AND SHOULD DEVELOP GENERAL BUDGET FOR SPECIFIC ITEMS, E.G.
PER DIEM, TRAVEL, TRAINING COSTS, ETC. TO EXTENT POSSIBLE,
LONGER RANGE SOLUTION TO ISSUE OF HOW HOST COUNTRY CAN
COVER THESE EXPENSES SHOULD ALSO BE RESOLVED DURING

NEGOTIATING PROCESS.

- 3. AFTER PROJECT AGREEMENT SIGNED OR FUNDS OTHERWISE OBLIGATED, MISSION WOULD ADVANCE MONTHLY OR QUARTERLY AMOUNT OF FUNDS REQUIRED TO HOST GOVERNMENT IMPLEMENTING AGENCY TO BE USED IN ACCORDANCE WITH GUIDELINES ESTABLISHED EARLIER. HOST GOVERNMENT AGENCY WOULD THEN PROVIDE DETAILED ACCOUNTING ON MONTHLY/QUARTERLY BASIS TO MISSION ON HOW FUNDS WERE UTILIZED AND WOULD ALSO PROVIDE DETAILS ON SEIZURES/ARRESTS AS RESULT THESE OPERATIONS. MISSION WOULD REVIEW EXPENDITURES TO INSURE THEY WERE MADE IN ACCORDANCE WITH AGREEMENT AND IF SO, WOULD REPLENISH CASH ADVANCE TO IMPLEMENTING AGENCY.
- 4. THIS PROCEDURE HAS ADVANTAGE OF HAVING FUNDS AVAILABLE AT ANY TIME FOR HOST GOVERNMENT TO INITIATE OPERATIONS IN NARCOTICS ENFORCEMENT FIELD. IT ELIMINATES CUMBERSOME DISBURSEMENT PROCEDURES NOW BEING FOLLOWED AND SHOULD REDUCE VOUCHER AUDIT WORKLOAD. MOST IMPORTANTLY THIS PROCEDURE WILL PLACE FULL BURDEN OF RESPONSIBILITY FOR INITIATING AND UNDERTAKING OPERATIONS ON HOST GOVERNMENT AGENCY IN ACCORDANCE WITH GUIDELINES. THIS WOULD ELIMINATE REQUIREMENT THAT HOST GOVERNMENT CONSULT WITH U.S. PRIOR TO INITIATING OPERATIONS THEY FEEL COULD BE PARTICULARLY SENSITIVE AND WOULD BE MORE IN ACCORDANCE WITH COLLABORATIVE STYLE OF NARCOTICS ENFORCEMENT OPERATIONS WHICH WE WISH ENCOURAGE. FINALLY, IT WOULD ELIMINATE POTENTIAL CHARGE THAT THOSE FUNDS ARE BEING USED FOR DEVELOPMENT OF INTELLIGENCE FOR THE U.S., ON INAPPROPRIATE USE OF CCINC FUNDS UNDER OMB GUIDELINES. LIMITED OFFICIAL USE

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5. IN CASE OF COLOMBIA WHERE FUNDS ALREADY OBLIGATED, WE RECOMMEND THAT MISSION DETERMINE AMOUNT OF OPERATING COST FUNDS AVAILABLE FOR EACH GOC AGENCY. GUIDELINES ON USE OF REMAINING FUNDS AND DIVISION OF ALLOCATION BETWEEN TRAINING, PER DIEM, TRAVEL, ETC. SHOULD BE DEVELOPED AND INCORPORATED INTO LETTER OF AGREEMENT OR PROAG AMENDMENT WHICH IS APPROPRIATE BETWEEN GOC AGENCIES AND MISSION.

MISSION COULD THEN ADVANCE FUNDS PER PARA 3 ABOVE. AN ALTERNATIVE, AS SHORT-TERM RESOLUTION AND LESS SATISFACTORY IN REDUCTION OF ADMINISTRATIVE COST THAT WOULD ENABLE EVALUATION OF GOC RESPONSE WOULD BE A COMPROMISE ARRANGEMENT ADVANCING A PORTION OF THE FUNDS TO GOC AGENCIES AS DISCUSSED BETWEEN S/NM AND MISSION COORDINATOR DURING LATTER'S RECENT VISIT. PLEASE ADVISE MISSION'S DECISION.

6. WE CONCUR IN TRANSFER OF FUNDS ALLOTTED FOR AIRCRAFT CHARTER/RENTAL TO OTHER COST NEEDS. SISCO

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